



City Council Special Meeting/Study Session

AGENDA

REVISED

February 11, 2014

6:30 pm – 10:00 pm

Call to Order

Executive Session – Potential Litigation pursuant to RCW 42.30.110(1)(I)

1. Resolution Approving The Proposed Settlement Of The Remaining Issues In The Administrative Appeal Of The 2013-2018 National Pollutant Discharge Elimination System (NPDES) Phase II Permit.

Public Comment

This is an opportunity for the public to address the Council. Three-minutes limit per person or 5 minutes if representing the official position of a recognized community organization.

Topics

- Comprehensive Plan Visioning

Adjournment

City Council meetings are wheelchair accessible. American Sign Language (ASL) interpretation is available upon request. Please phone (425) 295-0500 at least 48 hours in advance. Assisted Listening Devices are also available upon request.



City Council Agenda Bill

Meeting Date: February 11, 2014

Date Submitted: February 10, 2014

Originating Department: Public Works

Clearances:

<input checked="" type="checkbox"/> City Manager	<input type="checkbox"/> Community Development	<input type="checkbox"/> Parks & Recreation
<input checked="" type="checkbox"/> Attorney	<input type="checkbox"/> Finance & IT	<input type="checkbox"/> Police
<input type="checkbox"/> Admin Services	<input type="checkbox"/> Fire	<input checked="" type="checkbox"/> Public Works

Subject: Resolution: National Pollutant Discharge Elimination System (NPDES) Phase II Appeal Settlement with Washington State Department of Ecology

Action Required: Approved Resolution 2014 – xxx to Authorize the City Manager to enter into a settlement with the Department of Ecology on outstanding Phase II appeal issues.

Exhibits: 1. Resolution

Budget: This action will avoid the addition cost associated with ongoing court proceedings.

Summary Statement:

The City of Sammamish is part of a coalition of cities and counties that have appealed the most recent Department of Ecology NPDES Phase II permit. Some of the issues have already been adjudicated with a ruling pending, but there are some outstanding Phase II issues. The proposed settlement addresses several areas, mostly definitions, where Phase II cities have identified potential legal exposure. This settlement would also avoid another hearing before the Pollution Control Hearings Board (PCHB), and the associated cost of preparing for said hearing.

Background:

The presiding judge at the PCHB broke the case into two trials: Trial No. 1 (common appeal issues that could be consolidated with Phase I permittees), and Trial No. 2 (Phase II only issues).

The ruling on Trial No. 1 has not been issued yet, but is expected in the weeks to come.

The Trial No. 2 is on holding pending a settlement agreement between the coalition and the Department of Ecology. Settlement meetings were held between coalition members and the Department of Ecology in hopes to avoid another hearing in front of the PCHB. The settlement terms have been approved by all of the coalition members with only two exceptions; City of Sammamish and Cowlitz County. Sammamish staff were waiting to share the settlement issues with the City Council at such time the actual draft agreement was available for review. However, the Department of Ecology will not draft or entertain a settlement agreement until such time all coalition members have agreed to the settlement terms.



City Council Agenda Bill

Financial Impact:

This resolution does not expend any funds.

Recommended Motion:

Move to approve Resolution 2014 – xxx which authorizes the City Manager to enter into a settlement agreement with the Department of Ecology that is consistent with the Settlement Terms developed jointly by the coalition and the Department of Ecology to address outstanding Phase II appeal issues.

**CITY OF SAMMAMISH
WASHINGTON
RESOLUTION NO: R2014-_____**

**A RESOLUTION APPROVING THE PROPOSED
SETTLEMENT OF THE REMAINING ISSUES IN THE
ADMINISTRATIVE APPEAL OF THE 2013-2018 NATIONAL
POLLUTANT DISCHARGE ELIMINATION SYSTEM
(NPDES) PHASE II PERMIT.**

WHEREAS, in September 2012, the City Council authorized the City of Sammamish to join a coalition of local governments in filing an administrative appeal of the 2013-2018 National Pollutant Discharge Elimination System (NPDES) Phase II Permit with the Washington State Pollution Control Hearings Board (PCHB); and

WHEREAS, in October 2013, the PCHB held a consolidated hearing on appeal issues held in common by both appealing Phase I and Phase II permittees and a ruling is expected on those issues within the month; and

WHEREAS, the PCHB scheduled a hearing on the remaining appeal issues in April 2014; and

WHEREAS, in anticipation of the next hearing, the Coalition along with Washington State Department of Transportation and King County explored settlement opportunities with the Washington State Department of Ecology (DOE); and

WHEREAS, DOE has agreed to either issue new guidance documents and make modifications to the 2013-2018 NPDES Phase II Permit language to clarify or amend definitions at issue; and

WHEREAS, the proposed settlement includes clarifications that will: narrow the scope and cost to permit holders; decrease the number of potential locations for water quality violations; and limit the possibility of third-party claims for water quality violations; and

WHEREAS, the City must notify DOE by January 31, 2014, as to whether it will accept the settlement proposal; and

WHEREAS, the City Council finds that the proposed settlement is in the best interest of the City of Sammamish and wishes to accept the proposed settlement of the remaining issues in the appeal of the 2013-2018 NPDES Phase II Permit;

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF SAMMAMISH, WASHINGTON, HEREBY RESOLVES AS FOLLOWS:

Exhibit 1

Section 1. The City Manager or his designee is authorized to execute a settlement of the remaining issues in the appeal of the 2013-2018 NPDES Phase II Permit including changes to definitions substantially in the form shown in Exhibit A, and incorporated by this reference.

**PASSED BY THE CITY COUNCIL AT THEIR REGULAR MEETING THEREOF
ON THE 4th DAY OF JUNE, 2013.**

CITY OF SAMMAMISH

Mayor Thomas E. Vance

ATTEST/AUTHENTICATED:

Melonie Anderson, City Clerk

Approved as to form:

Michael R. Kenyon, City Attorney

Filed with the City Clerk: February 10, 2014

Passed by the Council:

Resolution No: R2014 - _____



Memorandum

Date: February 6, 2014
To: Ben Yazici
From: Kamuron Gurol
Re: Visioning Summary – Next Steps

Attached is a summary of the February 4th Comprehensive Plan Vision session. Staff was pleased with the input received from Councilmembers and Planning Commissioners. We are working to craft the words and phrases for the “Working Vision Statement” using the material shown in the attachment.

On February 11th we will continue this process using a “Build a Vision” exercise. During this exercise, the consultants will post components and phrases for the statement and ask for agreement and/or refinements. If necessary, alternative phrases for contrasting views may be needed.

Based on the outcome of the exercise, an overall Working Vision Statement will be generated, and we will ask for the Councilmembers to approve it for use by the Planning Commission as they continue their process in the next several months.

Staff appreciates the chance to help our elected and appointed officials provide this direction in a collaborative process. Please let me know if you have questions or need more information.

Sammamish City Council/Planning Commission Visioning Workshop Meeting Summary

February 4, 2014

Participants:

City Council: Mayor Tom Vance, Tom Odell, Don Gerend, Kathy Huckabay, Bob Keller, Romero Valderamma-Aramayo

Planning Commission: Chair Mike Luxenberg, Mike Collins, Frank Blau, Cynthia Krass, Philip Cherian, Mahbubul Islam; Ryan Kohlmann

City Staff: Ben Yazici, Kamuron Gurol, Susan Cezar, Robin Proebsting, Laura Philpot, Jeff Brauns

Consulting Staff: Deborah Munkberg, Joe Tovar, Marcia Wagoner, Victor Salemann

Mayor Vance, Planning Commission Chair Luxenberg, and City Manager Yazici welcomed and thanked participants.

1. **Video Presentation**

Video extract from a presentation by Mitchell Silver, AICP to students at the Harvard School of Design. This video is a 10-minute extract from a larger presentation and describes broad demographic changes occurring nationally. Video link to full presentation found here:

http://www.youtube.com/watch?v=D8n4KjZ_7l8

2. **Sammamish Community Profile Presentation**

Presentation by Deborah Munkberg, AICP and Joe Tovar, FAICP, highlighting major trends described in the draft City of Sammamish Community Profile. (See Attachment 1).

Comments and Questions:

- Interesting that traffic concerns went down in level of concern according to the 2012 city survey, when most jobs are outside of the city.
- Could recession have influenced demographics? *Response: The demographic characteristic of relatively few young adults (ages 20 – 29) is likely related to cost of housing and the lack of commercial and cultural attractions for young adults.*
- Community Profile line up with personal experience. We need to think about how seniors can get places safely. Transit service is getting worse.
- The presentation by Mitch Silver says we'll have a large percentage of seniors, but we have lots of residents under 18, and the Community Profile tells us roughly 2/3 of residents have moved in the past 10-15 years. Explain the inconsistency. *Response: Counter to national and regional trends, Sammamish has a relatively large proportion of family households. Between 2002 and 2012, family households have accounted for most of the City's growth.*

- The pattern in Sammamish seems to be that we “recycle” our houses. Residents move to Sammamish to raise a family, the children grow up and move out. As older residents downsize and move out, the adult children move back to raise their families. This cycle seems has repeated itself in the city’s history. Question about whether this is a viable long-term pattern.
- Examples from other cities:
 - Edina, MN, suburb of Minneapolis: demographics went from young families to seniors, to families again. The key thing for us to focus on is why people come to Sammamish. A main reason is good schools.
 - Santa Barbara, CA: City has young adult and older residents. The city provides transit and paratransit, which is important to many young adult and older residents.
- Seniors in some neighborhoods are staying in their larger houses. Many people want to age in place and a lot can be done to adjust the homes people want to live in.
- According to the Community Profile, a third of households do not have affordable housing. Do you have any info on whether/how many seniors are cost-burdened? *Response: We did not have that information provided by age groups.*

3. Vision Brainstorm Session

Participants were asked to write down short statements describing concepts that they believe should be included in a future vision statement for the City. After identifying as many ideas as they wanted, participants were asked to post their ideas under one of the following categories:

Community Character	Housing
Natural Places	Mobility
Health/Sustainability	Economic Development
Other	

The results of this process are listed below. All comments provided under each category are shown, including repeated comments. Individual comments are separated by a semi-colon (;). Similar and identical comments have been grouped together in sub-categories. See also Attachment 2.

Community Character	
GATHERING PLACES	Community events; concerts/park; community center; community gathering places; places to gather; Town Center – gathering place, heart and soul; Town Center identity
CHARACTER	Quality place to live; small town atmosphere; small town atmosphere; preserve neighborhood character; quality neighborhood character -- tree city, senior center, parades, youth activities, art and music
EDUCATION	Maintain educational excellence; good schools; good schools;

	schools
PUBLIC SAFETY	Safe neighborhoods; safe neighborhoods; keep it safe
DIVERSITY	Welcoming to families of all types – young and old, physically challenged, empty nesters, elderly, dementia friendly; diversity; age 65 – 95 is an asset
Economic Development	
COMMERCIAL SERVICES	Food; commercial services and amenities; restaurants other than fast food; shopping for essentials
TECHNOLOGY	Technology infrastructure; more high tech job infrastructure support; proactive regarding new technology (example: autonomous autos)
EMPLOYMENT	Small business – encourage and promote small businesses, such as home occupations; urban opportunities; more job opportunities
	Bedroom community
	Responsible for water – stormwater, LID, etc.
	Resilient
	Zoning upgrades – building height
Natural Places	
NATURAL AREAS	Environment; natural environment – emerald necklace; preserve natural areas; preserve our lakes, streams, and wild places; preserve natural ambiance of the town
TREES	Trees; more trees; trees; lots of trees and parks, trails
PARKS	Parks; open space; open space; good schools and parks
Housing	
CHOICE	Housing options; housing choices; diversity of housing; variety of housing choices; housing choices for different needs; a variety of housing to suit smaller, younger, older, single families; senior living; opportunities to downsize; micro-housing, ADUs
Mobility	
NON-MOTORIZED	Pedestrian connectivity; trails and sidewalks; walkable; well-connected routes to get places; walking/biking; trails – emerald necklace; protect neighborhoods -- encourage more connectivity through paths, trails, bike paths
TRANSIT	Regional transit; more mass transit; mass transit; local bus service city loop
OPTIONS	Transportation choices; E cars, google cars, car share; ease of commute
Health & Sustainability	
RECREATION	Recreation youth; recreation senior; good parks and sportsfields
SUSTAINABILITY	Sustainable city; recycle and reuse; solar/hydrogen/electric and wind options for buildings and cars

Additional Comments

Urban growth boundary – how does our proximity to its edge affect future?

Engaged democracy

Cost effective quality public safety

Provide services for residents, don't try to be a commercial draw

Protect what draws people here – schools, environment, safety

Not all of one thing, but choices that meet the needs of the wider population

See the difference – Redmond, Issaquah, Sammamish, I-90, 520

After participants had posted their comments, the facilitators reviewed all comments, asking questions for clarification and comments from participants. This discussion is summarized below:

Community Character/Housing

- What is meant by small town character? *Responses: Opportunity to get to know my neighbors, where I can take a walk and see and get to know them. Maintain the things that people value in Sammamish, such as good streets, single family neighborhoods, good school, trees. Provide gathering places. In the future, City Hall, the library, and community center will be a community gathering space.*
- The reference to diversity means diversity in all ways - age, ethnicity, economically etc.
- Should regard older residents as an asset to the community, more than just accommodate them.
- Preserve neighborhood character means to keep the sense of place no radical changes, such as clear cut trees, 8 story buildings. Recognize that there is going to be change, but we should take steps to keep it from radically changing our character.
- We can allow diversity of housing in a way that does not change fundamental character through making sure that change is balanced.
- One way the City has managed change is through impact fees for parks. We have allowed new homes to be built, but required them to offset the impact through contributing for new parks.
- What roles does the City play in supporting schools? *Responses: The City generally looks for ways to partner with schools. More specifically, we plan for safe walking paths, collect impact fees that benefit schools, and plan recreation spaces collaboratively.*

Mobility

- Concept of complete streets is an accurate way to describe the different community needs and values that can be achieved in the right-of-way

Economic Development

- What is meant by bedroom community? *Responses: Bedroom community should be something that evolves, but stay a bedroom community. Consistent with Town Center and other housing forms. Have a level of services here for the people that live here, but do not have box stores. We do not want to be a commercial draw, just to have things that will meet the day-to-day needs for residents and not making residents go off the plateau for everything.*
- Important to strike balance between economic development and residential character

Other

- Recognize that we're not Redmond or Issaquah, which both have freeways running through them. Find out our place in the region.
- Citizen engagement is a key characteristic of Sammamish.
- High quality of local government services, especially police and fire, are also an important part of the city's character

The group will reconvene next Tuesday, February 11 to further review and refine these ideas and create a working vision statement. Following closing comments, the meeting was adjourned.

CITY OF SAMMAMISH



**City Council/Planning Commission
VISIONING WORKSHOP #1
FEBRUARY 4, 2014**



City of Sammamish

Community

PROFILE



Januarv 2014

COMMUNITY PROFILE

1. Introduction
2. Findings and Observations
3. People
4. Places
5. Mobility
6. Vision Statements
7. Public Outreach

OVERVIEW

- 2013 population of about **48,000 people**
- Large number of families, relatively few young adults and older residents
- Well-educated and affluent community
- Residential city with focus on single family residences
- **4,600 jobs and 21,400 workers** in Sammamish

SAMMAMISH WILL LIKELY CONTINUE TO BE A CITY OF FAMILIES

- Relatively large household size overall
- Large percentage of households with children; one-third of population is under age 18
- Family households account for most of our population growth
- At regional and national levels, families are changing



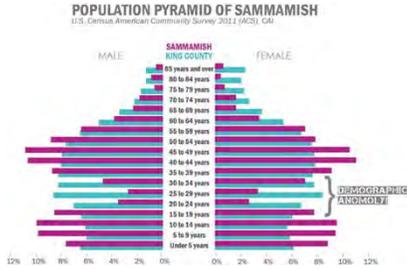
FAMILY-FRIENDLY CITIES

- Affordable housing
- Good schools
- High public safety
- Good access to parks and recreation activities
- Job opportunities



SAMMAMISH HAS A SMALL BUT GROWING POPULATION OF OLDER RESIDENTS

Over age 65 grew from 172 to 419 between 2000 and 2012

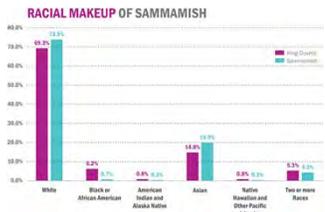


AGE-FRIENDLY CITIES

- Adequate and accessible housing
- Accessible transportation services
- Inclusion of older people in civic and social positions
- Mixed use and good pedestrian sidewalks



SAMMAMISH IS GROWING MORE ETHNICALLY DIVERSE



- Sammamish has the third highest proportion of foreign-born residents in east King County
- Since 2000, greatest amount of growth in foreign-born residents in east King County

ETHNIC DIVERSITY

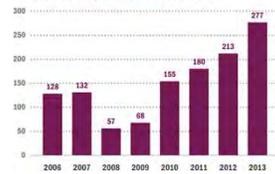
- Recognize diverse housing needs
- Multi-lingual provision of information
- Allow for multi-cultural commercial uses, religious and cultural services
- Support for multi-cultural sports and recreation



SAMMAMISH HAS ADEQUATE CAPACITY TO MEET GMA TARGETS

- 2035 residential capacity is 5,120, compared to a target of 4,640
- 2035 job capacity is 2,200, compared to a target of 2,088
- Town Center provides all of the City's job capacity and some of the City's residential capacity

BUILDING PERMITS ISSUED



TOWN CENTER WILL CONTINUE TO PLAY A SIGNIFICANT ROLE IN THE CITY'S FUTURE

- Residential and job capacity
- Capacity for cultural, shopping and dining
- Alternative housing options



TRANSPORTATION PRIORITIES HAVE SHIFTED IN SAMMAMISH

- Decrease in concern over traffic in 2012 citywide survey
- **Relatively low priority** in general and youth outreach
- Consistent with regional trends in vehicle miles travelled
- Implications for future approaches to promoting mobility

COMMUNITY HEALTH

- Residents are as healthy or healthier than King County or state as a whole
- Youth Health Survey findings similar to statewide averages, but suggest areas for improvement
- Low walkability score



DISCUSSION

- Does this describe the Sammamish that you know?
- Were there any surprises?
- How does this influence how you might think about the future?



