



## **AGENDA**

### **City Council Special Meeting**

**6:30 PM - Wednesday, January 25, 2017**

Tibbetts Creek Manor, 750 17th Ave NW, Issaquah WA

Page

#### **Purpose**

*A joint meeting between the City Councils of Issaquah and Sammamish to discuss items of mutual interest. No final action will occur at this meeting.*

*-- Dinner @ 6:15 PM --*

#### **CALL TO ORDER**

**6:30 PM**

#### **1. TRANSPORTATION**

a) **Update on Sammamish Transportation Projects**

*Presented by:*

*Steve Leniszewski, Sammamish Public Works Director*

b) **Update on Issaquah Transportation Projects**

*Presented by:*

*Sheldon Lynne, Issaquah Public Works Engineering Director*

c) **Transit**

#### **2. DEVELOPMENT ACTIVITY**

a) **Update on the City Church Property & Providence Point Intersection Improvements**

*Presented by:*

*Keith Niven, Issaquah Economic & Development Services Director*

b) **Update on Issaquah Moratorium**

*Presented by:*

*Keith Niven, Issaquah Economic &  
Development Services Director*

c) **Update on Sammamish Growth**

*Presented by:*

*Jeff Thomas, Sammamish Community  
Development Director*

**3. LEGISLATIVE AGENDAS**

a) Issaquah

b) Sammamish

**4. FACILITATED CONVERSATIONS ON  
AREAS OF JOINT INTEREST**

*Identify & discuss topics for further  
discussion*

**5. ADJOURNMENT**

**9:00 PM**

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*Meeting room is wheelchair accessible. American  
Disability Act (ADA) accommodations  
available upon request. Please phone 425-  
837-3000 in advance.*

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**City of Issaquah – 2017 Legislative Agenda  
Top-Priority and Key-Priority Issues at a Glance**

Top Priority Issues – Issaquah Specific

**Request for 2017-19 Capital Budget Funding for Confluence Park**

Issaquah will be seeking \$3 million in 2017-19 Capital Budget “local/community project” funds to continue the enhancement of Confluence Park, a premier park in the center of the city and a crown jewel within a 15.5-acre “green necklace” of parks, trails, and open space. Funds will enable the city to proceed with Phase III work on the Park, specifically involving relocation of industrial buildings and site preparation for active elements of the facility.

**Transportation Needs: SR 900/12<sup>th</sup> Avenue NW Request and Expediting of SR 18/I-90 Interchange Project – Along with Critical Gap in Regional Roadway Network Funding**

Issaquah is being confronted by significant – and mounting – congestion, much of it coming from regional pass-through traffic on corridors such as Issaquah-Hobart Road that ties up the local system for several hours, morning and night. The City appreciates the Legislature’s work on “Connecting Washington” to attack mobility and capacity issues on the state highway system, but sees an urgent need for regional roadway funding tools. The City will kick off a community and regional conversation about action steps with a “Transportation Summit” on Nov. 22, 2016. Additionally, Issaquah will:

- Advance a small-scale request for \$1.5 million in the 2017-19 Transportation Budget for added right-turn and left-turn capacity at the intersection of SR 900/12<sup>th</sup> Avenue NW – a part of the Interstate 90 limited-access. Added left and right turn lanes are critical to addressing mounting congestion and gridlock at an intersection that serves Costco’s world headquarters, a FedEx distribution facility, a hotel, and numerous major retail and “big box” facilities. The state request would help Issaquah fully fund an overall \$3.5 million;
- Work with a coalition to expedite the start date for \$150 million In State Route 18/Interstate 90 interchange work that is in Connecting Washington – but not due to begin until 2023-25 and 2025-27. Given massive traffic backups at the interchange, shorter-term relief is vital. As the Legislature contemplates the idea of a commission to perform a comprehensive review of the Growth Management Act (GMA) and make recommendations, Issaquah would consider supporting recommendations that would suggest expanded use of impact and mitigation fees or another revenue source to address regional traffic impacts.

**2017-19 Operating Budget Seed-Funding Request – Innovation Partnership Zone (IPZ)**

The State of Washington designated Issaquah as a sports medicine “Innovation Partnership Zone” (IPZ) in 2015. Issaquah is now actively seeking to host a national sports-medicine conference and trade show that could enable the recruitment of new sports medicine firms and clinics to Washington State. To help with overall costs of bringing a future trade show to Issaquah, the City seeks \$50,000 in state seed funding through the Department of Commerce and would seek to match that allocation with local funds.

**2017-19 Capital Budget – State Parks – Lake Sammamish State Park Picnic Area**

Issaquah will strongly support a 2017-19 Capital Budget request for Lake Sammamish State Park picnic area improvements – as part and parcel of the City’s role as a partner with the state and as a signatory to a Memorandum of Understanding (MOU) concerning collaborative efforts in park operations and development. The specific Capital request is for \$2.5 million in Washington Wildlife and Recreation Program (WWRP) funds and a matching \$2.5 million in line-item funds – for a total of \$5 million. Funding would be used to redevelop the entire Sunset Beach picnic area, including constructing a large shelter, installing a new lawn and tree canopy, and establishing a paved esplanade to connect Sunset Beach to Tibbets Beach within the State Park.

**2017-19 Capital Budget – WDFW – Issaquah Fish Hatchery – Expedite \$2.8M Request if possible for gravity pipeline replacement**

The Issaquah Fish Hatchery is the most frequently visited Washington Department of Fish and Wildlife (WDFW) hatchery in the state and is a featured part of the annual Issaquah Salmon Days festival. About \$2.8 million in capital funds are needed to replace a gravity pipeline at the Hatchery, but WDFW does not have a request for that project programmed until 2019-21. Issaquah asks 5<sup>th</sup> and 41<sup>st</sup> Legislative District Members to look for possible opportunities to expedite this important project to be allocated within the 2017-19 Capital Budget.

Key Priorities – Issaquah joining other cities and coalitions**Providing Affordable Housing, Addressing Homelessness**

Issaquah will actively seek out ways to extend and enhance existing funding sources and add new tools to help local communities add affordable housing units and address the growing homelessness crisis. Specifically, the City will:

- Support extending and increasing the **Document Recording Fee** on housing transactions that funds homelessness and housing programs at the local level;
- Support a \$200 million request for the **Housing Trust Fund** in the 2017-19 Capital Budget;
- Work to ensure that the “**1115 Medicaid Waiver**” funds for supportive housing are included in the 2017-19 Operating Budget;
- Support **new tools and options** to address affordable housing needs

**Ensuring Safe Streets and Enhanced Public Safety**

The City of Issaquah is strongly committed to public safety through a mutually respectful relationship between law enforcement and its citizens. One of the biggest challenges for the City is to hire and maintain a police force to take on a range of problems from mental health to property crime to drug addiction offenses. Issaquah will:

- Help lead efforts to ensure **Basic Law Enforcement Academy (BLEA) training funds** – at least enough to accommodate 540 slots at the Academy in Burien. Issaquah needs to move four (4) new officers through the Academy in the next year;
- Support initiatives to more adequately **fund and manage mental health** challenges, including beds and facilities that can treat and house those with mental illness.

**Address Fiscal & Local Resource Needs**

Issaquah urges lawmakers to look at cities and counties as partners rather than ‘stakeholders’ – particularly by collaborating with local governments on maintaining and restoring “state-shared” revenues and by giving those same local governments tools to better manage resource needs. Specifically, the City will support:

- A structural **modification in property tax statutes to tie annual growth to an inflationary index** rather than to a 1 percent limit that prevents cities and counties from keeping up with year-to-year increases in the costs of delivering services;
- **Gradually restoring liquor revolving account (“liquor profit”) revenues that were effectively capped** in statute in 2012. The City supports the idea of targeting 60 percent of restored revenues toward criminal justice/public safety needs;
- Strive to **protect state-shared revenues and existing distributions** that are vital to helping cities meet their obligations. These include liquor, marijuana, and municipal criminal justice assistance; and Streamlined Sales Tax (SST) Mitigation payments – which is a critical \$800,000-a-year+ component of the City’s general fund. Particularly with respect to rapidly growing marijuana revenues, Issaquah urges lawmakers to tie more of those to local implementation and enforcement, just as the state does with liquor revenues.

**Strengthening the Public Records Act (PRA) and Making It Easier to Administer**

Issaquah strongly supports transparency and open government goals that are at the heart of the Public Records Act (PRA). But in some cases, records requests are harassment-related or result in significant resource demands without cost recovery. As a result, the City will be supportive of 2017 legislation to update the PRA, particularly with respect to:

- Providing an **Alternative Dispute Resolution mechanism** to settle conflicts over burdensome requests;
- Establishing a **cost recovery mechanism for processing things such as electronic records requests**;
- Making statutory changes around **what constitutes an “identifiable” record or set of records for purposes of PRA responses** – so that requests for ‘any and all’ records would not be considered a legitimate request.

<p><b>City of Issaquah – 2017 Legislative Agenda</b>  <b>“Support/Oppose” &amp; “Track/Monitor”</b></p>
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Budget and Fiscal Matters

- Issaquah is prepared to **oppose** legislation that would *undermine local B&O tax collection/administration authority*, but is open to legislative initiatives growing out of the **EHB 2959** Task Force that could streamline business licensing applications. The City is a partner with the Department of Revenue in the “Business Licensing Service” (BLS);
- Issaquah will closely **track and monitor** any legislative initiatives growing out of a study by the Office of the State Actuary into *potential merging of the Law Enforcement and Firefighters’ Plan 1 (“LEOFF 1”) and the Teachers’ Retirement System Plan 1 (“TRS 1”)*. If merger legislation or budget initiatives are introduced, the City will urge that they be structured in a way that protects underlying LEOFF 1 funding and assists cities with LEOFF 1 medical costs.

Criminal Justice/Public Safety/Fire/Courts

- Issaquah will **support** legislation that *makes a fourth Driving Under the Influence offense a felony*;
- Issaquah has **strong concerns** with “Justice Reinvestment Initiative” (JRI) legislation that would put new resource and law enforcement burdens on local communities;
- Issaquah is prepared to **support** legislation that would *better enable law enforcement agencies to terminate officers for breaches of honesty and professional conduct*;
- Issaquah will closely **track and monitor** a current study of how the state could potentially implement a *statewide relicensing program for those who have committed Driving While License Suspended (DWLS) offenses*. The City will want to ensure such a program does not cancel out successful relicensing and payment plans – or absolve drivers of insurance requirements -- in individual jurisdictions;
- Issaquah will join District and Municipal Court Judges in working to **protect** *Operating Budget funding for Court Management System computer upgrades* in courts of limited jurisdiction.

Economic Development/Infrastructure

- Issaquah will strongly **support** a legislative initiative to increase per-application and overall-funding caps for the “Main Street” program;
- Issaquah is prepared to **support** proposed legislation to re-establish a statewide tourism and marketing to help Washington compete on more even footing with other states;
- Issaquah will **support** a 2017 legislative initiative to *modify and reform the Public Works Assistance Account* so that the state retains a low-interest loan program for basic infrastructure needs throughout Washington;
- Issaquah will **support** Capital Budget *funding and grants for stormwater*, including initiatives to make the Model Toxics Control Act (MTCA) account more sustainable and less prone to revenue spikes and reductions due to fuel prices;
- Issaquah will **support** key Capital and Transportation budget grant programs for cities such as the Washington Wildlife and Recreation Program (WWRP), Youth Athletic Facilities (YAF), Safe Routes to Schools, Bicycle-Pedestrian grants, etc.
- Issaquah is prepared to **support** 2017 legislative initiatives to re-establish state funding and partnerships for economic development incentive programs such as the Local Revitalization Financing program (LRF) or the Local Infrastructure Assistance Tools (LIFT) program.
- Issaquah will **support** a 2017 initiative to make technical *changes and enhancements to the state laws governing Business Improvement Areas (BIAs)*;
- Issaquah will **support** 2017 legislation allowing local governments *expanded use of “Small Works Rosters”* to do small-scale infrastructure and public works jobs in-house.

Environment/Natural Resources

- Issaquah will **support** legislation to *expand the “Product Stewardship” program* – specifically for prescription drugs and certain types of paints;

Land-Use/Growth Management Act (GMA)

- Issaquah will **support** 2017-19 Operating Budget requests by the Departments of Ecology and Commerce to continue providing *assistance grants for Shoreline Master Program and Growth Management Act plan updates*;
- Issaquah is supportive of the Growth Management Act in general and would oppose amendments to the GMA that weaken or undermine the statute.

Land Use/Telecommunications

- Issaquah would oppose legislation on the development and build-out of "small cell" telecommunications networks that would unduly pre-empt local authority. However, the City is open to supporting legislation that retains flexibility and takes more of a Model Ordinance approach.

Local Government in General/Miscellaneous

- Issaquah will join others in **opposing** legislation that would *impose "unfunded mandates" on local governments, or seeks to pre-empt or remove local authority*;
- Issaquah is prepared to **support** legislative initiatives that can help *reduce costs for cities and counties, or make service delivery more efficient*;
- Issaquah is prepared to **support** legislative initiatives to enhance funding for emergency management functions of local governments.

Personnel, Pension, and other Human Resource Issues

- Issaquah will join the Association of Washington Cities (AWC) and other local government and business organizations in **opposing** legislation that would *add new costs and requirements to employee benefit programs without accompanying funds*;
- Issaquah will join others in **opposing** legislation that would *expand "presumptive disease" laws and definitions* in the area of Workers' Compensation claims;
- Issaquah urges the Legislature to **refrain** from bills or budget initiatives that would *result in increased employer/employee pension rates*.

Transportation

- Issaquah **seeks to ensure** that projected and phased funding for Interstate 90 "peak-hour shoulder-use lanes" stays on schedule;
- Issaquah will **support** any effort by King County METRO to ensure "bike share" funding for Issaquah, Kirkland, and Redmond in the transit-capital category of Connecting Washington is completed in 2017-19.



## City of Sammamish Legislative Priorities For 2017

### City Priorities

**Support Liquor Tax Restoration:** Continue to support AWC efforts to ensure that suspension of liquor excise taxes going to local governments remains temporary (not permanent) and is not further reduced.

**Support Legislation to ensure reliable cost recovery for upfront SEPA Work:** *Legislation is needed to allow local governments to fully recover SEPA review costs for infill development and planned actions via a latecomer's agreement or other mechanisms.*

**Support for the Public Works Assistance Account (Trust Fund):** The P WTF has served as a recurring and integral source of funding infrastructure for cities. *Funding for the Public Works Trust Fund has been systematically diverted by the state to fill their budget shortfalls. The diminished pool's funding process and project ranking criteria set by the P WTF Committee should be used to set the project list for funding rather than an executive or legislative list.*

**Support for the Marketplace Fairness Act (eFairness):** *Extend Sales Tax Sourcing Methodology nationally ensuring tax collection on goods coming into the state and protection for Washington based businesses from competitors using tax free pricing.*

**Support Funding of State's Housing Trust Fund:** Allow projects to be selected based on operative and effective criteria rather than on a Legislative List of Projects to be funded: *The State Housing Trust Fund has been a consistent funding source for East King County projects. The combination of reduced funding for the HTF and a project list set by the legislature resulted in a significant reduction of the ability to fund affordable housing projects in this geographic area.*

**Annexation of Areas having Park Districts:** *There is no mechanism in state law allowing unincorporated properties annexed into a city to be removed from park district taxation, even though the municipality is then responsible to provide parks services. This results in double taxation to the homeowner. Ideally this should be treated as annexations from a Fire District to a City. Operating Property tax levy should shift to the city and any bonded debt should remain with the property until extinguished.*

**Reduce Unfunded Mandates:** *As an example, the costs to ratepayers and taxpayers to comply with NPDES requirements are substantial. Additionally, the city supports efforts to restore funding cuts previously made to Growth Management Act (GMA) planning grants.*

**Support increased access to local educational opportunities:** *The City supports the State legislature's intention to increase opportunities for academically prepared high school students to earn up to two years of college credit through dual credit programs such as running start, and to reduce disparities in access to and completion of these programs.*

**Transportation Funding Addressing City Transportation Needs:** *This includes focused improvements to city transportation corridors including SR-202 and continued support for regional improvements to I-90, SR-520 and I-405 . Transportation is critical for our economic vitality and quality of life. Cities must have the resources to maintain and strengthen both local and state transportation systems.*

## **AWC Adopted and City Supported**

**Update the Public Records Act so cities can continue to provide open and transparent government services to Washington residents.** *Overreaching and retaliatory public records requests cost municipalities dearly by preventing efficient use of staff time for valid requests.*

**Support and enhance actions to increase affordable housing, decrease homelessness, and improve a strained mental and behavioral health system:** *Affordable housing is critical to our workforce and transportation efforts. Workers need to be able to live in reasonable proximity to their place of employment. Businesses need affordable housing to attract and retain their workforce. Workforce demand for housing is 25% greater than housing available.*

**Revitalize key infrastructure assistance programs to support job creation, our health and safety, economic vitality, and quality of life:** *Municipalities have aging and inadequate infrastructure and cities can't keep up with the increasing demands. If Washington is going to keep moving forward, we need the Public Works Trust Fund and other infrastructure programs intact, to allow for planned and sustained investments in communities.*

**Respect city local authority with regards to revenue, taxes, licensing, and home rule; city officials are elected and must have the authority to solve local challenges:** *The legislature should refrain from pre-empting the authority of local cities and communities which are closest to the citizens they serve.*

**Maintain the city-state partnership for shared revenues to fund key services:** *It will be a priority of the city to protect "state-shared revenues" that are vital for local government operations, such as liquor and marijuana taxes and municipal criminal justice assistance.*

**Provide adequate and sustainable funding to maintain high-quality statewide training for law enforcement personnel:** *The need for well-trained law enforcement personnel meeting the professional standards expected from our citizenry should be supported through funding the training academy.*

**Maintain funding for the Municipal Research and Services Center (MRSC) to provide vital support for local government performance:** *MRSC provides a valuable, professional and integral support system for local governments relying on information and research in all aspects of municipal governance.*